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**ACTION EUR-12** 

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GSA-01 INT-05 /047 W

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R 291315Z MAR 75 FM USMISSION NATO TO SECSTATE WASHDC 900 SECDEF WASHDC INFO USNMR SHAPE USCINCEUR USLOSACLANT CINCLANT

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E.O. 11652: GDS TAGS: MPOL, NATO

SUBJ: STUDY ON THE USE OF WARNING TIME

REF: USNATO 1580

SUMMARY. AT MARCH 27 MEETING OF THE JOINT WORKING GROUP ON THE STUDY OF THE USE OF WARNING TIME, DISCUSSION FOCUSED ON THE OBJECTIVES OF THE STUDY. THE US, UK AND CANADIAN REPS STRESSED THAT THE STUDY GROUP SHOULD FORMULATE MEASURES WHICH NATIONS COULD TAKE TO MAKE THE BEST USE OF WARNING TIME PRIOR TO MBOILIZATION WITH THE OBJECTIVE OF DETERRING AGGRESSION AND INCREASING DEFENSIVE READINESS. ON THE OTHERHAND, THE CO-CHAIRMEN AND MOST OF THE OTHER REPS BELIEVED THAT THE STUDY WAS A NATO EXERCISE AND SHOULD FOCUS ON MEASURES WHICH NATO AS A WHOLE COULD TAKE TO MAKE THE BEST USE OF WARNING TIME TO IMPLEMENT THE VARIOUS CIVIL AND MILITARY MEASURES NEEDED TO PUT NATO ONTO A WAR FOOTING. SINCE THE WORKING GROUP WAS UNABLE TO AGREE ON THE OBJECTIVES OF THE STUDY, THE CO-CHAIRMEN SUGGESTED BRIEFINGS ON THE NATO ALERT SYSTEM AND ON WARNING TIME WITH REFERENCE TO LESSONS LEARNED IN THE 1973 CONFIDENTIAL

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MIDDLE EAST WAR. THE JOINT WORKING GROUP AGREED THAT THESE BRIEFINGS WOULD PROVIDE USEFUL BACKGROUND MATERIAL AND GUIDANCE AS TO THE OBJECTIVES OF THE STUDY. END OF SUMMARY.

- 1. THE JOINT WORKING GROUP ON THE STUDY OF THE USE OF WARNING TIME CONDUCTED ITS FIRST MEETING ON MARCH 27 UNDER THE CO-CHAIRMANSHIP OF ASYG HUMPHREYS (ASYG FOR DEFENSE PLANNING AND POLICY, IS) AND MG TOMMASINI (ASST DIRECTOR, PLANS AND POLICY DIV, IMS).
- 2. HUMPHREYS OPENED THE MEETING BY REVIEWING THE BACKGROUND OF THE STUDY. HE SAID THAT AT THE RESTRICTED SESSION OF THE DECEMBER 1973 MINISTERIAL MEETING, SEVERAL MINISTERS SUGGESTED THAT NATO UNDERTAKE A STUDY OF THE USE OF WARNING TIME IN LIGHT OF THE ISRAELI EXPERIENCE DURING THE 1973 MIDDLE EAST WAR. HE WENT ON TO SAY THAT AFTER SEVERAL ATTEMPTS, THE DPC FINALLY AGREED TO THE TERMS OF REFERENCE (TOR) FOR THE STUDY IN JANUARY 1975. HUMPHREYS SAID THAT AN OUTLINE OF OBJECTIVES, PREPARED BY THE CO-CHAIRMEN (REFTEL), HAD BEEN CIRCULATED AND EMPHASIZED THAT THESE WERE SIMPLY PROPOSALS

ON "HOW TO TACKLE THE TASK SET OUT IN THE TOR". HE NOTED THAT THE US HAD ALSO CIRCULATED AN OUTLINE OF STUDY OBJECTIVES AND REQUESTED THE VIEWS OF THE WORKING GROUP ON THESE PAPESRS.

3. MISSION CIRCULATED THE FOLLOWING PROPOSALS FOR THE STUDY ON THE USE OF WARNING TIME TO THE CO-CHAIRMEN AND DPC DELEGATIONS ON MARCH 25.

BEGIN QUOTE

#### PRIMARY OBJECTIVES

TO FORMULATE, DEVELOP AND EXAMINE MEASURES, LESS THAN MOBILIZATION, WHICH NATIONS COULD TAKE TO MAKE THE BEST USE OF WARNING

TIME, WITH THE DUAL OBJECTIVE OF DETERRING AGGRESSION AND INCREASING DEFENSIVE READINESS.

TO EVALUATE CAPABILITIES WHICH CURRENTLY EXIST IN NATIONAL AND ALLIED CONTIGENCY PLANNING TO OFFER A CHOICE OF GRADUATED ACTIONS CONFIDENTIAL

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IN IMPLEMENTING SUCH MEASURES.

#### SECONDARY OBJECTIVES

TO IDENTIFY MEANS FOR ACCELERATING DEFENSIVE READINESS.

TO REVIEW APPROPRIATE AND RELATED NATO CRISIS MANAGEMENT PROCEDURES.

### PROCEDURE

CIRCULATE REVISED TERMS OF REFERENCE AND CALL FOR NOMINATION OF REPRESENTATIVES FROM DELEGATIONS AND OTHERS.

CALL AN INITIAL BUSINESS MEETING AND DISCUSS OBJECTIVES AS ABOVE.

ARRANGE INTELLIGENCE BRIEFINGS ON WARNING TIME WITH REFERENCE TO LESSONS OF THE 1973 WAR IN THE MIDDLE EAST.

ARRANGE PRESENTATION ON THE NATO ALERT SYSTEM.

REVIEW DOCUMENT C-M(72)3.

SEEK RELEVANT INFORMATION ON NATIONAL ORGANIZATIONS AND PROCEDURES FOR TRANSITION TO WAR.

UPDATE REPORT (DPC/D(73)1), USING THE LATEST DATA WHICH IS, OR CAN BE MADE AVAILABLE ON THE AUGMENTATION AND REINFORCEMENT CAPABILITY OF THE ALLIANCE.

DRAFT, CIRCULATE AND DISCUSS MATERIAL FOR REPORT. END QUOTE.

4. ADDRESSING THE US PROPOSALS FOR THE ARNING TIME STUDY (ABOVE), US REP (WITKO) REITERATED PREVIOUS US STATEMENTS THAT THE STUDY SHOULD CONCENTRATE ON THE USES OF WARNING TIME AND NOT ON THE DURATION OF WARNING TIME.

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5. UK REP (LEDLIE) SAID THAT HIS AUTHORITIES WERE ALSO DISAPPOINTED AT THE PROPOSED STUDY OUTLINE CIRCULATED BY THE CO-CHAIRMEN AND AGREED WITH THE US POSITION THAT THE STUDY SHOULD FOCUS ON PREPARATORY AND DETERRENT MEASURES WHICH NATIONS COULD TAKE TO MAKE THE BEST USE OF WARNING TIME PRIOR TO MOBILIZATION. HE SAID THAT THE STUDY ON THE USE OF WARNING TIME SHOULD NOT DUPLICATE OR OVERLAP THE STUDY BY INTELLIGENCE

EXPERTS ON THE WARNING OF WAR (MC 161). CONCERNING THE PRO-POSED EXAMINATION OF NATIONAL CONTINGENCY PLANS, HE STRESSED THE NEED TO SEEK RELEVANT INFORMATION AND CAUTIONED AGAINST ACCUMULATING VAST AMOUNTS OF DATA ON NATIONAL CONTINGENCY PLANS.

6. SHAPE REP (MORSE) SAID THAT HE INTERPRETED THE TOR TO MEAN AN EXAMINATION OF THE MAJOR NATO COMMANDERS' (MNC'S) ALERT SYSTEM. IN HIS VIEW, THE STUDY SHOULD EXAMINE ACTIONS/ MEASURES REQUIRED IN THE STATE OF MILITARY VIGILANCE AND SIMPLE ALERT.

7. CANADIAN REP (SHEFFIELD) SAID THAT THE WORKING GROUP SHOULD AVOID AN EVALUATION OF THE MNC'S ALERT SYSTEM AND FOCUS ON NATIONAL CONTINGENCY PLANS. HE SAID HIS AUTHORITIES SHARED CONFIDENTIAL

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THE VIEWS EXPRESSED BY US AND UK THAT THE STUDY OBJECTIVES SHOULD FOCUS ON THE USE OF WARNING TIME BY NATIONS.

8. BELGIAN REP (DE MILD) SAID THAT HIS AUTHORITIES AGREED TO THE STUDY ON CONDITION THAT IT WOULD NOT AFFECT EXISTING WARNING TIME MEASURES AGREED TO BY NATO. AS A FIRST STEP, HE SUGGESTED THAT THE WORKING GROUP REVIEW MC 161 TO OBTAIN A REALISTIC APPRECIATION OF TH LENGTH AND RELIABILITY OF WARNING TIME.

9. US REP SAID THAT THE TOR EXPLICITLY STATES THAT THE STUDY SHOULD FOCUS ON NATIONAL ACTIONS TO MAKE THE BEST USE OF WARNING TIME. HE STRESSED THAT THESE NATIONAL ACTIONS ARE IN ADDITION TO THOSE PRESCRIBED BY THE MNC'S ALERT SYSTEM.

10. NORWEGIAN REP (KLEIVANE) AGREED WITH SHAPE REP THAT THE STUDY ON THE USE OF WARNING TIME IS CONNECTED WITH THE MNC'S ALERT SYSTEM. HE SAID THAT THE STUDY GROUP IS NOT CHARGED BY THE TOR TO DEVELOP A NEW SYSTEM BUT TO IMPROVE EXISTING NATO PROCEDURES.

11. ITALIAN REP (MACCHIAVELLI) SAID THAT THE STUDY WAS A NATO EXERCISE AND SHOULD FOCUS ON NATO ACTIONS TO INCREASE READINESS.

12. TOMMASINI (CO-CHAIRMAN) SAID THAT THE WARSAW PACT HAS SUPERIOR CONVENTIONAL CAPABILITY AND THE ADVANTAGE OF INITIATING AN ATTACK AGAINST NATO. IN HIS VIEW, THE STUDY GROUP SHOULD REACH A REALISTIC UNDERSTANDING OF WHAT IS MEANT BY WARNING TIME AND THE DATA ON WHICH IT WILL BE BASED. THEN THE WORKING GROUP SHOULD IDENTIFY MEANS FOR ACCELERATING NATO'S PREPAREDNESS FOR WAR.

13. BY WAY OF A SUMMARY, HUMPHREYS NOTED THAT THERE WAS NO COMMON AGREEMENT ON THE OBJECTIVES OF THE STUDY AND SUGGESTED THAT THE JOINT WORKING GROUP START WITH THE PROCEDURES OUTLINED

IN THE IS PROPOSED STUDY OUTLINE (REFTEL). FOR THE NEXT MEETING, HE SUGGESTED A PRESENTATION ON THE NATO ALERT SYSTEM AND INTELLIGENCE BRIEFING ON WARNING TIME WITH REFERENCE TO LESSONS LEARNED IN THE 1973 MIDDLE EAST WAR. THEREAFTER, THE WORKING GROUP MAY WISH TO UPDATE REPORT ON THE AUGMENTATION CONFIDENTIAL

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AND REINFORCEMENT CAPABILITY OF THE ALLIANCE (DPC/D(73)1), AND INVENTORY OF PREVENTIVE MEASURES (C-M(72)3). THE JOINT WORKING GROUP AGREED TO THESE PROPOSALS AND A NUMBER OF REPS SAID THAT THE BRIEFINGS WOULD PROVIDE USEFUL BACKGROUND MATERIAL AND GUIDANCE AS TO THE OBJECTIVES OF THESTUDY. HUMPHREYS CLOSED MEETING BY STATING THAT REPS SHOULD REQUEST CURRENT INFORMATION FROM CAPITALS FOR UPDATING DPC/D(73)1 AND C-M(72)3. PEREZ

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